## SYDNEY WESTERN CITY PLANNING PANEL COUNCIL ASSESSMENT REPORT

SSWPP No	PPSSWC-211	
DA Number	DA-1298/2021	
Local Government Area	Liverpool City Council	
Proposed Development	Residential subdivision of proposed Lot 102 (to be created under DA-1295/2021) to create 92 Torrens Title residential lots with associated vegetation removal, site remediation, earthworks, construction of new roads and civil works.	
Street Address	Lot 184 DP1237400 Gurner Avenue, Austral NSW 2179.	
Owner	Landcom	
Date of DA Lodgement	3 November 2021	
Applicant	Landcom	
Number of Submissions	Тwo	
Regional Development Criteria (Schedule 6 of the SEPP (Planning Systems) 2021)	Clause 4 of Schedule 6 - Development carried out by or on behalf of the crown with a Capital Investment Value (CIV) of over \$5 million.	
	The CIV of this application as outlined in a detailed cost report by a registered Quantity Surveyor is \$26,960,261 (excluding GST).	
List of All Relevant s4.15(1)(a) Matters	<ul> <li>List all of the relevant environmental planning instruments: s4.15(1)(a)(i)</li> <li>State Environmental Planning Policy (Precincts – Western Parkland City) 2021 – Appendix 4 Liverpool Growth Centres Precinct Plan</li> <li>State Environmental Planning Policy (Resilience and Hazards) 2021, Chapter 4 – Remediation of Land.</li> <li>State Environmental Planning Policy (Infrastructure) 2021</li> <li>State Environmental Planning Policy (Biodiversity and Environment) 2021, Chapter 6 – Water Catchments.</li> <li>List any proposed instrument that is or has been the subject of public consultation under the Act and that has been notified to the consent authority: s4.15 (1)(a)(ii)</li> <li>No draft Environmental Planning Instruments apply to the site.</li> <li>List any relevant development control plan: s4.15 (1)(a)(iii)</li> <li>Liverpool Growth Centres Precinct DCP</li> <li>Part 2: Precinct Planning Outcomes; and</li> </ul>	

	<ul> <li>Part 3: Neighbourhood and Subdivision Design</li> <li>Part 4: Development in the residential zones</li> <li>Schedule 1: Austral and Leppington Precincts</li> <li>List any relevant planning agreement that has been entered into under section 7.4, or any draft planning agreement that a developer has offered to enter into under section 7.4: s4.15 (1)(a)(iiia)</li> <li>No planning agreement relates to the site or proposed development.</li> <li>List any relevant regulations: s4.15(1)(a)(iv) eg. Regs 61, 62, 63, 64, 65.</li> <li>Not applicable</li> </ul>
List all documents submitted with this report for the panel's consideration	<ol> <li>Conditions of consent</li> <li>Subdivision Plans</li> <li>Civil Plans</li> <li>Building Envelope Plans</li> <li>Landscape Masterplan</li> <li>Aboriginal Cultural Heritage Assessment Report</li> <li>Biodiversity and Riparian Land Assessment</li> <li>Bushfire Assessment and additional bushfire advice</li> <li>Preliminary Site Investigation (Contamination)</li> <li>Detailed Site Investigation (Contamination)</li> <li>Detailed Site Investigation (Contamination)</li> <li>Additional Contamination Advice</li> <li>Traffic and Access Study and additional traffic advice</li> <li>Urban Design Report</li> <li>Waste Management Plan</li> <li>Pipeline Safety Management Study</li> <li>Net developable area plan</li> <li>Subdivision zoning overlay</li> <li>Statement of Environmental Effect</li> <li>Preliminary Geotechnical Assessment</li> <li>Stormwater Concept Plan and Flood Study.</li> </ol>
Clause 4.6 requests	No
Recommendation	Approval*. * This is with the exception of the 10 residential lots within the 50% LEL contour associated with the gas pipeline which are not recommended for approval as part of this development application, meaning that the recommended approval would be for 78 residential lots and four residue lots for future development compared to the 92 residential lots proposed by Landcom.
Report by	Anna Johnston
Report date	7 December 2022

Summary of s4.15 matters	
Lieve all recommendations is relation to relevant of 450 methods been summarized in the	Vee
Have all recommendations in relation to relevant s4.15C matters been summarised in the	Yes
Executive Summary of the assessment report?	
Legislative clauses requiring consent authority satisfaction	
Have relevant clauses in all applicable environmental planning instruments where the consent	Yes
authority must be satisfied about a particular matter been listed, and relevant	
recommendations summarized, in the Executive Summary of the assessment report?	
Clause 4.6 Exceptions to development standards	N/A
If a written request for a contravention to a development standard (clause 4.6 of the LEP) has	
been received, has it been attached to the assessment report?	
Special Infrastructure Contributions	
Does the DA require Special Infrastructure Contributions conditions (S7.11EF)?	Yes
Note: Certain DAs in the Western Sydney Growth Areas Special Contributions Area may	
require specific Special Infrastructure Contributions (SIC) conditions	
Conditions	
Have draft conditions been provided to the applicant for comment?	Yes
Note: in order to reduce delays in determinations, the Panel prefer that draft conditions,	
notwithstanding Council's recommendation, be provided to the applicant to enable any	
comments to be considered as part of the assessment report	

## 1. EXECUTIVE SUMMARY

## 1.1 Reasons for the report

The Sydney Western City Planning Panel is the determining authority as the Capital Investment Value of the development is over \$5 million and Landcom is a Crown applicant pursuant to Clause 4, Schedule 6 of the SEPP (Planning Systems) 2021.

## 1.1 The proposal

The application seeks consent for residential subdivision of proposed Lot 102 (to be created under DA-1295/2021) to create 92 Torrens Title residential lots with associated vegetation removal, site remediation, earthworks, construction of new roads and civil works.

A separate subdivision application is being progressed which seeks superlot subdivision of Lot 184 DP1237400 (DA-1295/2021) and residential subdivision of Austral West and includes creation of superlot 102 which is the subject of this DA-1298/2021.

#### 1.2 The site

The subject site is located within Lot 184 DP1237400, Gurner Avenue, Austral and forms part of the Austral Precinct of the South West Growth Area and adjoins the Western Sydney Parklands.

Lot 184 DP1237400 comprises approximately 49ha of land within an irregular shaped parcel located on the northern side of Gurner Avenue with a narrow strip (battle-axe handle) fronting Gurner Avenue and generally comprises open fields with areas of remnant bushland existing along creek margins.

This application applies to the residential subdivision of Lot 102 (which is proposed to be created as a superlot under DA-1295/2021). Lot 102 comprises 7.67ha of land comprising the eastern portion of Lot 184 DP1237400.

Proposed Lot 102 is zoned R2 Low Density Residential, SP2 Infrastructure (Local Drainage), and C4 Environmental Living under the State Environmental Planning Policy (Precincts – Western Parkland City) 2021.

#### 1.3 The issues

With the provision of additional information, the proposed development has presented a design that is compliant with the relevant development standards and applicable planning controls.

Key issues, including those raised in external referrals and in Council's Request for Information (RFI) dated 9 November 2022 are outlined and addressed below.

#### Gas pipeline

Jemena's critical high pressure gas assets in the form of the Jemena Gas Networks Pipeline License 1 (JGN) and Eastern Gas Pipeline (EGP) are located within an easement which traverses Lot 184 DP1237400 along its western boundary. Jemena object to the proposed development and have requested that a Land Use Change Safety Management Study (SMS) is conducted with the proponent and that all identified threats are risk assessed and mitigated.

The SMS highlights that a gas dispersion study has been commissioned by Jemena, to determine the extent of the hazardous zones around the gas vents. The criteria for the hazardous zone has been defined by the 50% LEL contour as shown below which has been based on an emergency situation which cannot be planned in advance and could occur in any environmental conditions.



Figure 1 - Gas Vents and Jemena Hazardous Zones

The SMS identified a "High" residual risk associated with gas dispersion from emergency venting from either pipeline with the current development plan. An "Intermediate" residual risk was defined due to noise levels resulting from emergency venting. The SMS highlighted the need for these risks to be reduced to an acceptable level as per AS/NZS 2885.6 through modifications to the facilities and/or development plans. Vent modifications options were reviewed and a number of options were identified to be carried forward for further assessment.

On this basis it is recommended that lots located within the 50% LEL contour should not be approved under this DA and should be retained as super lots, for potential future subdivision should the matter be resolved with Jemena. The lots effected would be burdened by an 88B instrument which would require future development consent to resolve outstanding issues under a SMS.

This would affect 10 lots zoned E4 Environmental Living which would need to be consolidated in two superlots and four lots zoned R2 Low Density Residential which would be consolidated into two superlots. According, the recommended approval would be for 78 residential lots and four residue lots for future development compared to the proposed 92 residential lots.

A condition of consent has been proposed to this effect.

#### Road cross sections

Council's recent RFI has requested that the road cross sections be amended to reflect the Liverpool Growth Centres DCP 2021, and notes the potential for alternative cross sections to set a precedent for future developments.

Landcom has advised that its proposed road cross sections are in response to the new street engineering standards devised by the Western Sydney Planning Partnership that Council is part of which have been endorsed by Council. Landcom considers they would deliver a number of benefits including:

- shared road use with an emphasis on pedestrian and cyclist mobility,
- high quality public domain outcomes,
- increased urban tree canopy,
- Water Sensitive Urban Design, and
- urban cooling outcomes through reduced pavements and increased planting.

The road cross sections include local roads which are designed as shareways with pedestrian / cycle / vehicle shared zones. Shareways require approval of Transport for NSW (TfNSW) to limit speeds to 10km/h. A condition of consent is proposed requiring TfNSW approval to be granted prior to a subdivision works certificate.

TfNSW have not provided a specific response in relation to this DA but have provided a response in relation to Austral West (DA-1295/2021), which is clearly also relevant to this DA and references the Urban Design Report which applies to both DAs. TfNSW has raised no objection in relation to the proposal and notes that the approval of the shareway can be resolved following the approval of the DA. TfNSW notes that Urban Design Report principles are generally consistent with TfNSW requirements for shareways, but that the civil drawings do not currently meet TfNSW Technical Direction TTD 2016/001 which applies to shareways. It is considered that this can be addressed through the detailed design and a proposed condition of consent is included to this effect.

It is understood that relevant Council officers have no further comments on the road cross sections.

The road cross sections are considered adequate on the basis that they are generally consistent with Western Sydney Street Design Guidelines prepared by the Western Sydney Planning Partnership and that no objection has been raised by TfNSW.

#### Road connections to the wider area

Council's recent RFI has requested that the development is to include the construction of the northern road leading into Lot 10 Gurner Avenue, Austral up to the property boundary as shown in the Growth Centres indicative layout plan.

Landcom advised that it does not object to the delivery of the local road connection to the adjoining land to the north (Lot 10 in DP 771080). However, it is requested this be addressed

through an appropriate condition of consent that requires the detailed design plans to be prepared for the Subdivision Works Certificate to make provision for the construction of the road to the property boundary.

A condition of consent has been proposed to this effect.

#### Contamination

The applicant has provided a Preliminary Site Investigation and Remediation Action Plan. Council's recent RFI has requested a Remediation Action Plan (RAP) be submitted prior to approval.

At the last SSWPP meeting the applicant agreed to issue council with a letter which indicates the contamination consultant's opinion regarding the potential contamination of the land and the lands suitability (or otherwise) for its future residential use and that a RAP will be prepared prior to commencement of any works. It should also set out whether the requirements of the SEPP and EPA Guidelines have been met.

Advice was provided by Douglas Partners on 24 November 2022 which stated that site has a low potential for contamination, with the exception of five Areas of Environmental Concern (AEC) which incorporate limited areas of the site. It recommends further targeted investigation and/or remediation and validation of AEC based on the findings of the targeted investigation.

Douglas Partners has advised that the site is typical from a contaminated land perspective of peri urban development sites within the LGA and that the site can be made suitable for the subject use through the preparation and implementation of a remediation action plan (RAP).

A condition has been included to require preparation and approval by Council of an RAP prior to a subdivision works certificate.

#### Flooding

Council's RFI sought further assessment of flood impacts on adjoining properties to the south to reduce any increase to the permissible level (10mm) and requested that flood maps to include the development site boundary.

This is addressed in the updated Flooding and Stormwater Management Plan including through provision of temporary flood storage until the regional basin (Basin 27) is delivered which will ultimately provide flood storage.

This is addressed in the updated Flooding and Stormwater Management Plan which confirms that the flood extents on the adjacent southern properties has not been increased as result of the proposed development and that flood water surface levels on these adjacent properties have been retained to within 10mm of the current existing level or improved.

It is understood that the Council flood engineers were reviewing the updated Flooding and Stormwater Management Plan however no response has been received to date.

Notwithstanding this matter appears to have been satisfactorily addressed.

#### Stormwater

Council's recent RFI has raised concern about the design of the proposed linear bioswale at the land zoned SP2 for trunk drainage channel and considers that any infrastructure at the land zoned SP2 for

drainage is not acceptable. Council requests that the design shall align with the detailed concept design of the drainage channel DC36. Any culverts crossings of the proposed roads shall have a capacity to accommodate 1% AEP flow. The concept stormwater plan shall be amended accordingly.

Landcom has advised that the civil engineer, Calibre has confirmed the following:

- Drainage Channel 36 has been modelled to convey the 1% AEP from the catchment to the east through a box culvert, that allows smaller flows (5 year ARI) to be conveyed through the bioswale.
- All road crossings can accommodate the 1% AEP, as well as allowing flows through the swale to be conveyed as part of the street drainage network.
- The TUFLOW and MUSIC modelling reflects the design capacities and bio treatment designed for.
- No raingardens have been allowed for as part of this development, as the bioswale and bio-retention basin 03 provide sufficient WSUD treatment.
- As a result of the above confirmation, no amendments to the drainage or stormwater management concept plan is necessary.

Landcom have also advised that infrastructure in the channel is largely limited to landscaping and open space embellishment to deliver best practice of dual usage of drainage infrastructure. The landscape design and degree of embellishment has been designed to ensure the drainage function of the channel is not compromised.

Council also requested that:

- The stormwater design shall incorporate water sensitive urban design principles. The design shall be carried out using MUSIC modelling and the performance shall be verified using Council's MUSIC link.
- The stormwater design shall incorporate interim streetscape silt trap devices at "Proposed Raingarden Locations" as per the Liverpool Growth Centre Precincts Development Control Plan, June 2021.

Landcom have advised that no raingardens are proposed in this DA. Instead, a more consolidated treatment approach is provided within the Bioswale in DC36. On this basis, the proposed development deviates from Council's approach to stormwater treatment to instead provided a more consolidated and cost effective approach to stormwater treatment, noting that the MUSIC Modelling provided in support of the DA has been verified using Council's Music Link.

Council have also requested further assessment of flood impacts on adjoining properties to the south, and identification of mitigation measures to reduce any increase to the permissible level (10mm). Flood maps are also to include the development site boundary.

The Stormwater Management Report and associated flood modelling has been revised to include a temporary flood storage area. This area will be maintained until such time as Basin 27 is delivered that will ultimately provide the flood storage function. Per previous discussions with Council, Landcom intends to work with Council to obtain approval for the construction of Basin 27 under Part 5 of the Environmental Planning and Assessment Act 1979 and progress a Voluntary Planning Agreement with Council to provide for its delivery.

It is understood that the Council flood engineers were reviewing the updated Flooding and Stormwater Management Plan however no response has been received to date.

Notwithstanding this matter appears to have been satisfactorily addressed subject to any additional conditions recommended by the Council flood engineers.

#### 1.4 Exhibition of the proposal

The development application was advertised between 27 January 2022 to 25 February 2022,

in accordance with Liverpool Development Control Plan 2008 (LDCP 2008). Two submissions were received in response to the exhibition, which are considered in Section 6.

## 1.5 Conclusion

The application has been assessed pursuant to the provisions of the Environmental Planning and Assessment Act (EP&AA) 1979. Based on the assessment of the application it is recommended that the application be approved with conditions.

## 2. SITE DESCRIPTION AND LOCALITY

## 2.1 The site

The development site is located within the suburb of Austral and is approximately 12km west of the Liverpool CBD and approximately 6.5km north of Leppington train station, as indicated in the figure below.

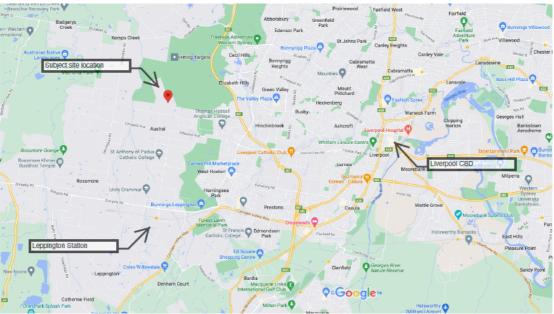


Figure 2: Locality Map

The land subject to this DA is located within Lot 184 DP1237400 which comprises approximately 49ha of land within an irregular shaped parcel located on the northern side of Gurner Avenue with a narrow strip (battle-axe handle) fronting Gurner Avenue. The lot sits between two ridge lines, defined by the creek lines that drain south to north and generally comprises open fields with areas of remnant bushland existing along creek margins while the remaining land is predominantly low-lying grasses, shrubs, weeds and small areas of native regrowth.

The land is affected by a number of services including the Eastern Gas Pipeline along the eastern boundary and high voltage transmission lines along the northern boundary. A Sydney Water pumping station is also located on a separate parcel of land which sits within the site boundaries.

This application applies to the residential subdivision of Lot 102 (which is proposed to be created as a superlot under DA-1295/2021). Lot 102 (the site) comprises 7.67ha of land forming the eastern portion of Lot 184 DP1237400 as shown in the figure below.

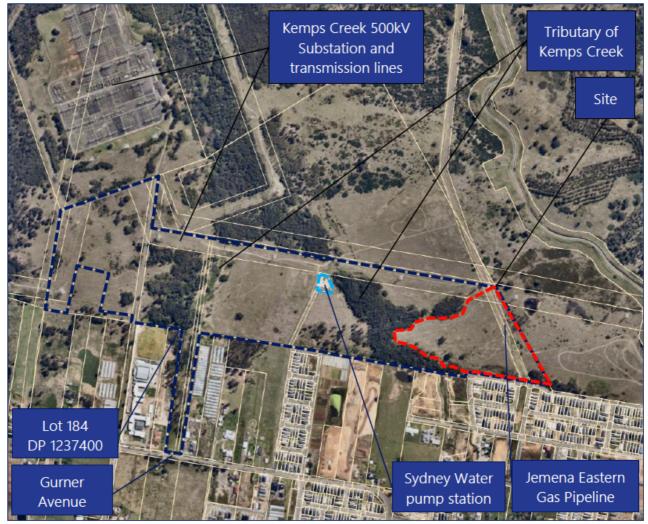


Figure 3: Aerial Photo - Lot 184 DP1237400 (blue outline) and proposed Lot 102 (red outline)

## 2.2 The locality

Currently the surrounding locality is predominately semi-rural land which is intended for future residential development as part of the South West Growth Area.

The land to the south sits between the site and Gurner Avenue and is zoned for low density residential development with the areas yet to be developed comprising a mix of rural and semirural uses. A K-12 school Al-Faisal College is also located within this area to the south of the site.

The Western Sydney Parklands adjoins the site to the eastern and western boundaries. The land to the west comprises bushland within the Kemps Creek Nature Reserve which also forms part of the wider Western Sydney Parklands. To the north west is the Kemps Creek 500kV substation.

To the north of the site is land zoned for low density residential development separated by a band of rural transition land generally following the alignment of the high voltage transmission lines owned and managed by TransGrid. The land to the north is still largely rural land with remnant bushland.

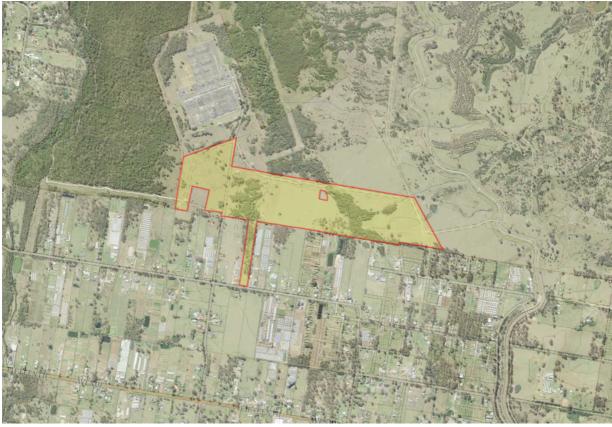


Figure 4: Existing surrounding locality



Figure 5: Intended uses under growth centres Indicative Layout Plan

## 2.3 Zoning

Proposed Lot 102, subject of this DA, comprises the following zones under the State Environmental Planning Policy (Precincts – Western Parkland City) 2021:

- R2 Low Density Residential
- SP2 Infrastructure (Local Drainage)
- C4 Environmental Living.



## Figure 6: Zoning Map

## 2.4 Site affectations

## Bushfire

The site and surrounds comprise bushfire prone land as shown in the figure below. The DA was submitted with a Bushfire Protection Assessment prepared by Ecological Australia dated 27 October 2021.

The application was referred to the Rural Fire Service (RFS) as integrated development. The RFS has raised no objection to the proposal, subject their General Terms of Approval as set out in its advice letter dated 29 September 2022.

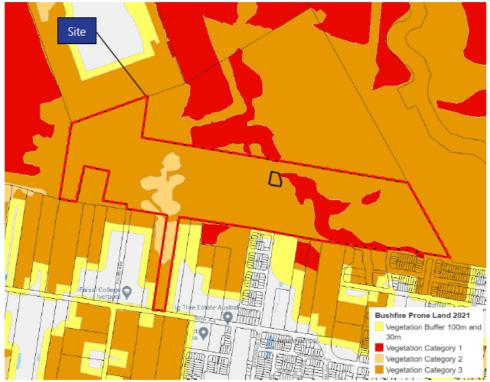


Figure 7: Bushfire Prone Land

#### Riparian land

A number of tributaries of Kemps Creek traverse the site, including first, second and third order streams which are largely contained within the land zoned E2 Environmental Conservation and SP2 Infrastructure (Local Drainage).

A first order steam to the east of the site is zoned R2 Low Density Residential and therefore is not proposed to be retained.

Department of Planning and Environment—Water and Department of Primary Industries – Fisheries have not raised any issues with the proposal subject to their General Terms of Approval as set out their letters dated 17 November 2022 and 6 May 2022 respectively.



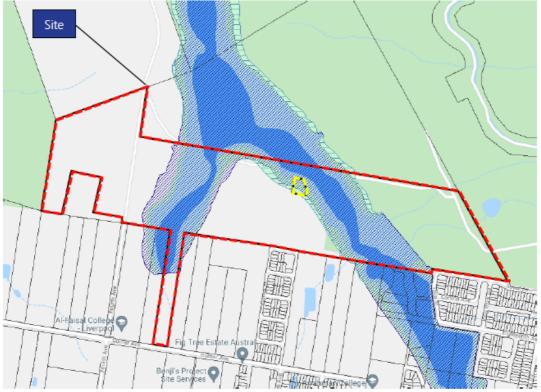
Figure 8: Riparian corridors

#### Flooding

The land along the riparian corridors within the site are subject to flood hazard.

Flood hazard has been addressed through an updated Flooding and Stormwater Management Plan including through provision of temporary flood storage until the regional basin (Basin 27) is delivered which will ultimately provide flood storage.

It is understood that the Council flood engineers were reviewing the updated Flooding and Stormwater Management Plan however no response has been received to date. Notwithstanding this matter appears to have been satisfactorily addressed.



#### **Figure 9: Flood Affectation**

#### Gas Pipeline easement

An easement containing high pressure gas assets in the form of the Jemena Gas Networks Pipeline License 1 (JGN) and Eastern Gas Pipeline (EGP) are located within the site along the eastern boundary.

The application has been referred to Jemena who have objected to the proposed development and have requested that Land Use Change Safety Management Study (SMS) is conducted with the proponent and that all identified threats are risk assessed and mitigated. The SMS highlights the 50% LEL contour (identified by Jemena as the hazardous zone). It is recommended that lots within the 50% LEL contour should not be approved under this DA and should be retained as super lots, for potential future subdivision should the matter be resolved with Jemena.

This would effect 10 lots zoned E4 Environmental Living which would need to be consolidated in two superlots and four lots zoned R2 Low Density Residential which would be consolidated into two superlots. This is also discussed in Section 1.3.

#### Electricity easement

The site comprises an easement along the northern boundary of the Site approximately 60 metres wide (partly extending onto the adjoining lands) within which are high voltage transmission lines on large steel stanchions.

At the time of writing advice has not been received from TransGrid in relation to this DA, however the easement crosses only the northern tip of Lot 102. The land within the easement forms part of the E4 Environmental Living zone which is proposed to be required to be retained within a superlot. Local roadworks are also proposed within the easement.

Relevant conditions have been included consistent with that recommended by TransGrid for Austral West.

Further consideration will be given to any impacts on the electricity infrastructure through a future DA to subdivide the E4 zoned land.

#### Native vegetation

The subject site includes areas of native vegetation which are largely concentrated along the riparian corridors. The site includes land which is subject of the Growth Centre Biodiversity Certification and for this land there is no requirement for the Biodiversity Assessment.

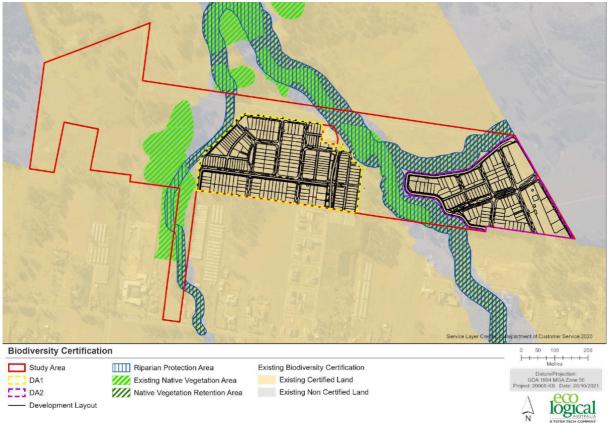
The proposal includes 0.03ha of clearing within the non-certified land which is within land identified as Native Vegetation Retention (NVR) within the Liverpool Growth Centres Precinct under the State Environmental Planning Policy (Precincts – Western Parkland City) 2021.

A Biodiversity and Riparian Land Assessment has been prepared by Ecological Australia to support the application.

The clearing is identified as required for essential infrastructure such as perimeter roads around the riparian corridors to adhere to bushfire risk management requirements. These impacts will be mitigated through the retention, revegetation, and management of native vegetation within the riparian corridors and through preparation and implementation of a Vegetation Management Plan (VMP).

The SEPP allows for clearing of NVR where this is minimised and will be compensated. This is discussed further within the assessment against the SEPP in Section 6.

A condition of consent is proposed to require a Vegetation Management Plan to be prepared prior to a Subdivision Works Certificate.



## Figure 10: Native vegetation

#### Aboriginal heritage

An Aboriginal Cultural Heritage Assessment Report has been prepared which identifies archaeological sites within the area proposed to be subdivided of low and moderate value as shown in the figure below.

Heritage NSW has raised no objections subject to their General Terms of Approval which includes a requirement to seek a s90 Aboriginal Heritage Impact Permit.

Heritage NSW have also recommended that a note be added to the 88B instrument to recognize the areas where Aboriginal heritage items are not impacted by the works (i.e. residual lots) including as follows:

- Non-impacted portions of the recorded Aboriginal sites should be mapped on title along with the relevant Aboriginal Heritage Information Management System (AHIMS) sites numbers
- A note should be added referring to the presence of Aboriginal heritage cultural items with reference to Heritage NSW and the Aboriginal Heritage Information Management System (AHIMS) and the requirement to obtain an Aboriginal Heritage Impact Permit prior to undertaking any works that will impact recorded Aboriginal objects.

A condition of consent is recommended to this effect.

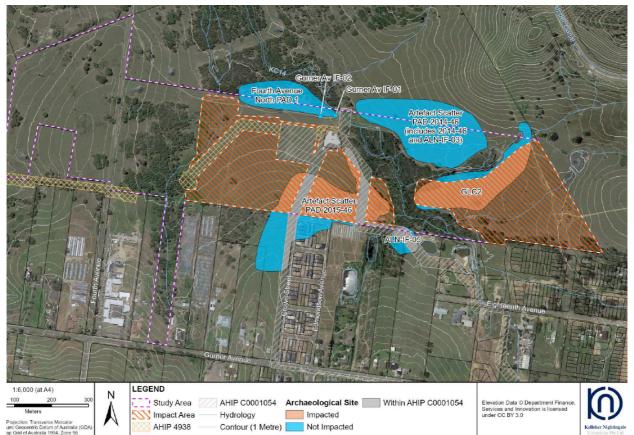


Figure 11: Aboriginal heritage

## Land acquisition

The site is subject of land zoned SP2 Infrastructure (Local Drainage) which is identified for acquisition by Council. This land is identified within residual land parcels which will be either acquired by Council or dedicated as part of a future Planning Agreement.

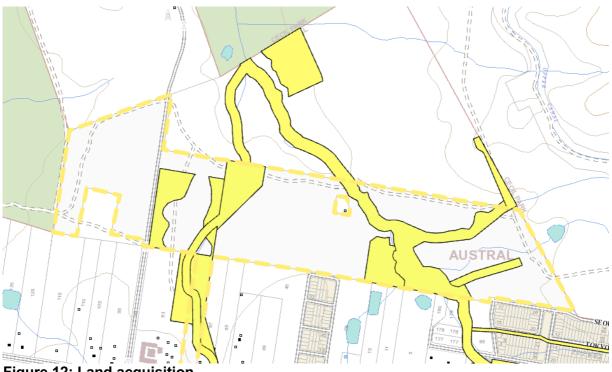


Figure 12: Land acquisition

## 3. BACKGROUND

#### 3.1 Timeline of assessment

- 1) The application was lodged on 3 November 2021
- 2) The application was placed on public exhibition from 27 January 2022 to 25 February 2022
- 3) The application was briefed to the Sydney Western City Planning Panel (SWCPP) on 24 January 2021 for an initial briefing
- 4) The application was briefed to the SWCPP on 16 May 2022
- 5) The application was briefed to the SWCPP on 24 October 2022
- 6) The most recent additional information request was sent by Council on 9 November 2022
- 7) Additional information was provided on 25 November 2022.

#### 3.2 Related applications

#### DA-1295/2021

A separate subdivision application is being progressed which seeks approval for superlot subdivision of Lot 184 DP127400 (DA-1295/2021) and residential subdivision of Austral West and includes creation of superlot 102 which is proposed to be further subdivided by this DA-1298/2021.

## 3.3 WWCPP briefings Planning Panel Briefing

The application was briefed to the Sydney South West Planning Panel on 24 January 2022, 16 May 2022 and 24 October 2022. At the latest briefing the Panel recommended that all action be taken to resolve the outstanding issues so that Council could finalise its assessment in December 2022. Council agreed to issue an RFI letter as soon as possible.

Key issues were noted as:

- Roads and traffic
- Outstanding external referrals
- Design Excellence Panel minutes to be issued to the applicant for information
- Remediation Action Plan: the applicant agreed to issue council with a letter from the consultant which
  indicates the contamination consultant's opinion regarding the potential contamination of the land
  and the lands suitability (or otherwise) for its future residential use and that a RAP will be prepared
  prior to commencement of any works. It should also set out whether the requirements of the SEPP
  and EPA Guidelines have been met.

A further information request was subsequently issued on 9 November 2022. Outstanding items are discussed in Section 1.3.

## 4. DETAILS OF THE PROPOSAL

Development consent is sought for:

- Subdivision of proposed Lot 102 to create 92 Torrens title residential lots
- Construction of internal roads to be dedicated to Council as local roads
- Vegetation removal
- Construction of drainage and stormwater management system
- Construction of public utility infrastructure
- Site Remediation works and Bulk Earthworks involving cut and fill
- Landscaping works.

A separate subdivision application is being progressed which seeks approval for superlot subdivision of Lot 184 DP127400 (DA-1295/2021) and residential subdivision of Austral West and includes creation of superlot 102.



Figure 13: Austral East and Austral West



Figure 14: Subdivision plan

## 5. STATUTORY CONSIDERATIONS

## 5.1 Relevant matters for consideration

The following Environmental Planning Instruments, Development Control Plans and Codes or Policies are relevant to this application:

## Environmental Planning Instruments (EPIs)

- State Environmental Planning Policy (Precincts Western Parkland City) 2021 Appendix 4
   Liverpool Growth Centres Precinct
- State Environmental Planning Policy (Resilience and Hazards) 2021, Chapter 4 Remediation of Land
- State Environmental Planning Policy (Infrastructure) 2021
- State Environmental Planning Policy (Biodiversity and Environment) 2021, Chapter 6 Water Catchments

#### **Development Control Plans**

• Liverpool City Council Growth Centre Precincts Development Control Plan

#### **Contributions Plans**

- Liverpool Contributions Plan 2014 Austral and Leppington North (October 2014) applies to the development site.
- As the development site is located within the Western Sydney Growth Area a Special Infrastructure Contribution (SIC) is applicable.

## 6. ASSESSMENT

The development application has been assessed in accordance with the relevant matters of consideration prescribed by Section 4.15 of the Environmental Planning and Assessment Act 1979 and the Environmental Planning and Assessment Regulation 2000 as follows:

## 6.1 Section 4.15(1)(a)(i) – Any Environmental Planning Instrument

## a) State Environmental Planning Policy (Planning Systems) 2021

The Sydney Western City Planning Panel is the determining authority as the Capital Investment Value of the development is over \$5 million, pursuant to Clause 4, Schedule 6 of the SEPP.

## b) State Environmental Planning Policy (Precincts - Western Parkland City) 2021

The relevant planning provisions which apply to the site are set out in Appendix 4 of the State Environmental Planning Policy (Precincts - Western Parkland City) 2021.

#### (i) Permissibility

Subdivision is a permissible form of development pursuant to Clause 2.6 of the SEPP.

#### (ii) Objectives of the R2 Zone

Objectives of the R2 Low Density Residential Zone are:

- To provide for the housing needs of the community within a low density residential environment
- To enable other land uses that provide facilities or services to meet the day to day needs of residents
- To allow people to carry out a reasonable range of activities from their homes, where such activities are not likely to adversely affect the living environment of neighbours.
- To support the well-being of the community by enabling educational, recreational, community, religious and other activities where compatible with the amenity of a low density residential environment.

The objectives of the E4 Environmental Living zone are:

- To provide for low-impact residential development in areas with special ecological, scientific or aesthetic values.
- To ensure that residential development does not have an adverse effect on those values.

It is considered that the proposed development is consistent with the objectives of the R2 and E4 zone. The proposal will facilitate the provision of housing that will meet the needs of a growing community. The proposal is also consistent with the objectives of the other relevant zones.

## (iii) Principal Development Standards and provisions

The SEPP contains a number of provisions which are relevant to the proposal. Assessment of the application against the applicable provisions is provided below. The proposal demonstrates compliance with these provisions.

Note: The Liverpool Local Environmental Plan does not apply to this proposal as the land is located within a Growth Centre Precinct and the SEPP prevails over the LEP. It is instead assessed against the SEPP and the Liverpool Growth Centre Precincts DCP 2021.

Clause	Provision	Proposed	Compliant
4.1 Minimum subdivision lot size	Sets out the size of any lot is not to be less than the minimum size shown on the Lot Size Map.	The proposed subdivision includes lots within the R4 zone which are > 1,000sqm.	Yes
	The Lot Size Map only prescribes a minimum lot size for the RU6 Transition zone of 20,000sqm and the C4 Environmental Living Zone of 1,000sqm.		
4.1AA Subdivision resulting in lots between 225- 300sqm	The consent authority must be satisfied that any lot between 225-300sqm will contain a sufficient building envelope to enable the erection of a dwelling house on the lot	Building Envelope Plans have been provided which have been assessed against the DCP.	Yes
4.1AB Minimum lot sizes for residential development in the R2 and R3 zones	Minimum lot size for a dwelling house: 300m2 if the dwelling density (per hectare) shown on the Residential Density Map in relation to the land is 15, 20 or 25.	The minimum lot size is 300sqm, except for lots assessed under Section 4.1AA	Yes
4.1B Residential Density	The site is subject to a dwelling density of 15dw/ha which applies to the R2 zoned portion of the site.	Austral East would achieve a Residential Density of 17.9 dwellings per hectare within the R2 zone land, excluding R2 zoned land within the residue lots.	Yes
5.1 Relevant Acquisition Authority	Land to be acquired as identified on the Land Reservation Acquisition Map. This includes land zoned SP2 Infrastructure (Local Drainage) and RE1 Local Recreation which are identified for acquisition by Council.	The site includes land zoned SP2 Infrastructure which is identified in the SEPP for acquisition by Council. This land is identified within residual land parcels which will be either be acquired by Council or dedicated as part of a future Planning Agreement.	Yes

Clause	Provision	Proposed	Compliant
5.9 Preservations of trees or vegetation	Provided when consent is required to be granted subject to the provision of this clause to remove trees or vegetation.	The site is largely cleared of vegetation although some clearing is required to facilitate the subdivision. Biodiversity impacts have been further considered in the relevant section below.	Yes
6.1 Public Utility Infrastructure	The consent authority must not grant development consent to development unless it is satisfied that any public utility infrastructure (supply of water, electricity and disposal/management of sewage) that is essential for the proposed development is available or that adequate arrangements have been made to make that infrastructure available when required	Comments have been received Sydney Water, which confirm that capacity is available for servicing subject to minor augmentation. Comments have also been received from Endeavour Energy advising that the existing substation on the site and nearby may have some spare capacity but is unlikely to be sufficient to service the development and that further consideration is required of the method of electricity supply to the development. The servicing requirements of utility providers form part of the recommended approval.	Yes
6.2 Development controls – native vegetation retention (NVR) areas	Requires development consent for clearing of NVR. Requires the consent authority to be satisfied on a number of matters including: - no reasonable alternative available to the disturbance of the native vegetation, - that as little native vegetation as possible will be disturbed, - that the disturbance of the native vegetation will not increase salinity, - that native vegetation disturbed will be reinstated where possible on completion of construction,	Minor impacts to NVR (0.03 hectares) are proposed to accommodate essential infrastructure such as perimeter roads around the riparian corridors to adhere to bushfire risk management requirements. These impacts will be mitigated through the retention, revegetation, and management of native vegetation within the riparian corridors and through preparation of a VMP, recommended to be required as a condition of consent.	Yes, subject to VMP.

Clause	Provision	Proposed	Compliant
	<ul> <li>that the loss of remnant native vegetation caused by the disturbance will be compensated be revegetation on or near the land to avoid any net loss of remnant native vegetation,</li> <li>that no more than 0.5 hectare of native vegetation will be cleared unless the clearing is essential for a previously permitted use of the land.</li> </ul>		
6.3 Development Controls – Existing Native Vegetation	The consent authority must not grant development consent to development on land to which this clause applies unless it is satisfied that the proposed development will not result in the clearing of any existing native vegetation (within the meaning of the relevant biodiversity measures under Part 7 of Schedule 7 to the Threatened Species Conservation Act 1995)	No impacts to ENV are proposed	Yes

Having regard to the above assessment, the proposal is permitted in the zone and is considered consistent with the objectives of the zone and relevant development standards in the SEPP.

# c) State Environmental Planning Policy (Resilience and Hazards) 2021, Chapter 4 – Remediation of Land

The proposal has been assessed under the relevant provisions of Chapter 4 of the SEPP as the proposal involves a change of use of land with the potential under the Contaminated Land Guidelines to be a site that could be contaminated.

Chapter 4 aims to promote the remediation of contaminated land for the purpose of reducing the risk of harm to human health or any other aspect of the environment.

Pursuant to Section 4.6(1) of Chapter 4 of the SEPP, a consent authority is unable to grant development consent unless it has considered whether the land is contaminated and, if so, whether the consent authority is satisfied that the land is suitable in its contaminated state, or can be remediated to be made suitable for the purposes for which the development is proposed to be carried out.

In satisfying the provisions of Section 4.6(1), Section 4.6(1) and (2) set out the following requirements:

• Before determining an application for consent to carry out development that would involve a change

of use on any potentially contaminated land, the consent authority must consider a report specifying the findings of a preliminary investigation of the land concerned carried out in accordance with the contaminated land planning guidelines, to be prepared by the applicant.

• The consent authority may require the applicant to carry out, and provide a report on, a detailed investigation (as referred to in the contaminated land planning guidelines) if it considers that the findings of the preliminary investigation warrant such an investigation.

To support the development application the applicant provided the following reports:

- Preliminary Site Investigation, Douglas Partners, November 2019
- Detailed Site Investigation, Douglas Partners, February 2022
- Further Contamination Advice, Douglas Partners, November 2022.

Pursuant to Clause 4.6 of the SEPP, Council is required to undertake a merit assessment of the proposed development. The following table summarises the matters for consideration in determining development application (Clause 7).

Section 4.6 - Contamination and remediation to be considered in determining development application	Comment
(1) A consent authority must not consent to the carr	ying out of any development on land unless:
(a) it has considered whether the land is contaminated, and	The advice provided by Douglas Partners states that site has a low potential for contamination, with the exception of five areas of environmental concern (AEC) which incorporate limited areas of the site. It recommends further targeted investigation and/or remediation and validation of AEC based on the findings of the targeted investigation.
(b) if the land is contaminated, it is satisfied that the land is suitable in its contaminated state (or will be suitable, after remediation) for the purpose for which the development is proposed to be carried out, and	Douglas Partners have advised that the site is typical from a contaminated land perspective of peri urban development sites within the LGA and that the site can be made suitable for the subject use through the preparation and implementation of a remediation action plan (RAP).
(c) if the land requires remediation to be made suitable for the purpose for which the development is proposed to be carried out, it is satisfied that the land will be remediated before the land is used for that purpose.	

Based on the above assessment, the proposal satisfies the relevant objectives and provisions of Chapter 4 of the SEPP. Therefore, it is considered that the subject site can be made suitable for the proposed development, subject to preparation and implementation of a RAP as a condition of consent.

## d) State Environmental Planning Policy (Biodiversity and Environment) 2021, Chapter 6 Water Catchments

#### (i) Chapter 6 – Water Catchments

Chapter 6 applies to a number of catchments including the Hawkesbury Nepean Catchment which the site is located within.

Part 6.2 sets out provisions relating to development in the catchment, which are considered and addressed in the table below.

Division 2 – Controls on development generally	Comment
<ul> <li>6.6 Water quality and quantity</li> <li>Requires a consent authority to be satisfied that: <ul> <li>the effect on the quality of water</li> <li>entering a natural waterbody will be as</li> <li>close as possible to neutral or</li> <li>beneficial, and</li> </ul> </li> </ul>	A Flooding and Stormwater Management Plan has been prepared which considers water quality and quantity from the site which proposes temporary stormwater management and treatment prior to completion of regional stormwater management infrastructure. This includes water quality modelling to demonstrate compliance with Council's specifications.
<ul> <li>Requires the consent authority to be satisfied that:</li> <li>impacts on acquatic ecology is minimised</li> <li>The development will not impact on aquatic reserves</li> <li>That relevant relevant controlled activity approval under the Water Management</li> </ul>	Department of Planning and Environment—Water and Department of Primary Industries – Fisheries have not raised any issues with the proposal subject to their General Terms of Approval as set out their letters dated 17 November 2022 and 6 May 2022 respectively. These agencies General Terms of Approval sets out relevant approval requirements under the Water Management Act 2000 and the Fisheries Management Act 1994.
Requires the consent authority to be satisfied that	will ultimately provide flood storage.

6.9 Recreation and public access	Riparian corridors to be retained are located within
	and zone SP2 Local Infrastructure and are proposed
Requires the consent authority to be satisfied that	to be located within separate lots to facilitate future
<ul> <li>The development will maintain or improve</li> </ul>	-
public access to natural waterbodies	
•	This will support future public access to the
waterbody will be safeguarded.	waterways.
	,
6.10 Total catchment management	The precinct planning carried out for the Liverpool
	Growth Centres Precinct as part of the State
In deciding whether to grant development consent	Environmental Planning Policy (Precincts – Western
	Parkland City) 2021 has considered the impact of the
the consent authority must consult with the council	residentially zoned land within the catchment.
of each adjacent or downstream local government	
area on which the development is likely to have an	
adverse environmental impact.	
Division 3 – Controls in specific areas	Comment
	Not applicable
6.11 Land within 100m of a natural waterbody	
Dequires the concept outbority to consider	
Requires the consent authority to consider whether land uses proposed for land abutting the	
natural waterbody are water dependent uses and	
conflicts between uses are minimised.	
6.12 Riverine scenic areas	Not applicable
	N. C. e. e. P. e. h. l.
6.13 Hawkesbury Nepean Conservation Area sub-	Not applicable
catchments	
	Not applicable
6.14 Temporary use of land in Sydney Harbour	Not applicable.
Catchment	

It is considered that the proposal satisfies the provisions of the State Environmental Planning Policy (Biodiversity and Environment) 2021, Chapter 6 Water Catchments, subject to appropriate sedimentation and erosion controls being implemented during construction.

## a) State Environmental Planning Policy (Infrastructure) 2021

## (i) Development likely to affect an electricity transmission or distribution network

Section 2.48 of the SEPP sets out referral requirements for development likely to impact on an electricity transmission or distribution network.

Advice has not been received from TransGrid in relation to this DA, however the easement crosses only the northern tip of Lot 102. The land within the easement forms part of the E4 Environmental Living zone which is proposed to be required to be retained within a superlot. Local roadworks are also proposed within the easement.

Further consideration will be given to any impacts on the electricity infrastructure through a future DA to subdivide the E4 zoned land.

#### (ii) Development likely to affect a pipeline corridor

Section 2.77 sets out referral requirements for development likely to impact on a pipeline corridor licensed under the Pipelines Act 1967, as well as requirements for consent authorities to be satisfied that the potential safety risks or risks to the integrity of the pipeline have been identified and are taken into consideration.

The application has been referred to Jemena who have objected to the proposed development and have requested that Land Use Change Safety Management Study (SMS) is conducted with the proponent and that all identified threats are risk assessed and mitigated. The SMS highlights the 50% LEL contour (identified by Jemena as the hazardous zone). It is recommended that lots within the 50% LEL contour should not be approved under this DA and should be retained as super lots, for potential future subdivision should the matter be resolved with Jemena. This is discussed in Section 1.3.

## 6.2 Section 4.15(1)(a)(ii) - Any Draft Environmental Planning Instrument

There are no draft Environmental Planning Instruments which apply to the development.

## 6.3 Section 4.15(1)(a)(iii) – Provisions of any Development Control Plan

The application has been considered against the controls contained in the Liverpool Growth Centre Precincts Development Control Plan (DCP) in particular:

- Part 2: Precinct Planning Outcomes; and
- Part 3: Neighbourhood and Subdivision Design
- Part 4: Development in the residential zones

The assessment has identified that the proposal generally demonstrates compliance with the relevant DCP requirements. The key controls are discussed in the following tables:

Part 2 Precinct Planning Outcomes		
Development Control	Provision	Comment
2.2 The Indicative Layout Plan	All development applications are to be generally in accordance with the Indicative Layout Plan.	<b>Complies</b> The proposed development has indicated a road layout that is generally consistent with

	When assessing development applications, Council will consider the extent to which the proposed development is consistent with the Indicative Layout Plan.	the indicative layout plan.
	Any proposed variations to the general arrangement of the Indicative Layout Plan must be demonstrated by the applicant, to Council's satisfaction, to be consistent with the Precinct Planning vision in the relevant Precinct Schedule.	
2.3.1 Flooding	This section contains controls relating to development on flood	Complies A Flooding and Stormwater Management
riodung	prone land	Plan has been prepared to consider flood impacts and management.
2.3.2	This section contains controls	Complies
Water cycle management	relating to stormwater management.	A Flooding and Stormwater Management Plan has been prepared which considers water quality and quantity from the site which proposes temporary stormwater management and treatment prior to completion of regional stormwater management infrastructure.
		This includes water quality modelling to demonstrate compliance with Council's specifications.
2.3.3 Salinity and Soil Management	This section contains controls relating to salinity and soil management.	<b>Complies</b> A Preliminary Geotechnical Assessment has been carried out which identifies that the site is located within an area of know salinity and outlines typically management techniques which would be implemented in the future subdivision works.

2.3.4	This section contains controls	Complies
Aboriginal and European	relating to the management of Aboriginal heritage values and to ensure areas identified as European	The site is not impacted by any European heritage items.
Heritage	cultural heritage sites or archaeological sites are managed.	An Aboriginal Cultural Heritage Assessment Report has been prepared which identifies archaeological sites within the area proposed to be subdivided.
		The Heritage NSW General Terms of Approval require an Aboriginal Heritage Impact Permit to be obtained.
2.3.5	This section contains controls relating to the conservation and	Complies
Native Vegetation and Ecology	rehabilitation of native vegetation.	The proposal includes 0.03ha of clearing within the non-certified land which is within land identified as Native Vegetation Retention (NVR) under the State Environmental Planning Policy (Precincts – Western Parkland City) 2021.
		The clearing is identified as required for essential infrastructure such as perimeter roads around the riparian corridors to adhere to bushfire risk management requirements.
		The SEPP allows for clearing of NVR where this is minimised and will be compensated. This is discussed further within the assessment against the SEPP in Section 6.
2.3.6	This section contains controls	Complies
Bushfire Hazard Management	relating to development on bushfire prone land. The section includes a requirement that Establishment and maintenance of	The site and surrounds comprise bushfire prone land as shown in the figure below. The site was submitted with a Bushfire Protection Assessment prepared by Ecological Australia dated 27 October 2021.
	the APZ must not require clearing of native vegetation within any Native Vegetation Protection Areas or Existing Native Vegetation Areas shown on the Native Vegetation Protection Map.	The application was referred to the Rural Fire Service (RFS) as integrated development. The RFS has raised on objection to the proposal, subject their General Terms of Approval as set out in its advice letter dated 29 September 2022.
2.3.7	This section contains controls	Complies
Site Contamination	relating to development on potentially contaminated land. Includes a requirement for a Remediation Action Plan prior to approval for where identified as necessary under a Stage 2 Site	Contamination advice from Douglas Partners have confirmed that the site is typical from a contaminated land perspective of peri urban development sites within the LGA and that the site can be made suitable for the subject use through the preparation and implementation of a remediation action plan

	Investigation.	(RAP), which would be required as a proposed condition of consent.
2.3.8	This section contains controls	Complies
Development on and Adjacent to	relating to development on and adjacent to electricity and gas easements.	The site is located adjacent to an electricity easement and gas easement.
electricity and gas easements	This includes a control requiring subdivision of easements to be minimized and road crossings to be generally in the locations shown in the Indicative Layout Plan.	Relevant referrals have been made which is discussed in Section 2.4.
2.3.9 Noise	This section contains controls relating to ensuring acoustic privacy is achieved for future residential development in areas specified in the potential noise attenuation measures map.	Not applicable
2.3.10	This section relates to land deemed	Complies
Odour Assessment and Control	by Council to be affected by an odour source.	There are no odour emitting sources in the immediate locality of Lot 102.
2.3.11 Air Quality	This section contains controls relating to preserving air quality in relation to industrial and/or employment development	Not Applicable The DA does not propose industrial or employment development.
2.4 Demolition	This section contains controls relating to demolition of buildings	<b>Complies</b> No demolition is proposed.
2.5 CPTED	This section contains controls relating to the principles of CPTED.	<b>Complies</b> The proposed development is unlikely to contravene the principles of CPTED.
2.6 Earthworks	This section contains controls relating to earthworks	<b>Complies</b> Proposed earthworks have been detailed in the proposed Civil Plans. No objections have been raised by Council in this regard.

Part 3 Neighbourhood and Subdivision Design				
Development Control	Provision	Comment		
3.1.1 Residential Density	All applications for residential subdivision and the construction of residential buildings are to demonstrate that the proposal meets the minimum residential density requirements of the relevant Precinct Plan and contributes to meeting the overall dwelling target in the relevant Precinct.	Complies The DA complies with the minimum dwelling density control of 15dw/ha. The DA achieves a residential density of 17.9 dwellings per hectare within the R2 zoned land, excluding residue lots.		
	<ul> <li>Residential development is to be generally consistent with the residential structure as set out in the Residential Structure Figure in the relevant Precinct Schedule, the typical characteristics of the corresponding Density Band in Table 3-1.</li> <li>The relevant characteristics for net residential density of 15-20dw/ha are:</li> <li>Predominantly a mix of detached dwelling houses, semi-detached dwellings and dual occupancies with some secondary dwellings.</li> <li>Focused areas of small lot dwelling houses in high amenity locations.</li> <li>At 20dw/Ha, the occasional manor home on corner lots.</li> </ul>	Complies The proposal provides a development that is consistent with the characteristics of the dwelling density controls and will provide a mainly suburban outcome, consistent with the intent of the DCP. The proposal consists of a mix of lot types to accommodate detached dwellings, and includes small lot housing and larger lots, with future dwellings generally double storey in height. Small lot housing is distributed throughout and located in areas with good amenity.		
	<ul> <li>Single and double storey dwellings.</li> <li>Mainly suburban streetscapes, the occasional urban streetscape (See Figure 3-2).</li> </ul>			

Part 3 Neighbourhood and Subdivision Design				
Development Control	Provision	Comment		
	250m may be considered by Council where pedestrian	Complies It is recommended the environmental living land is retained within superlots for future residential subdivision to enable further consideration of the gas pipeline. According, these lots have not been further assessed.           Very state           Street blocks do not exceed 250m in length.           Blocks are generally less than 70m deep, except where the road configuration and ILP boundary requires a larger block size and configuration.		

Part 3 Neighbourhood and Subdivision Design				
Development Control	Provision	Comment		
	<ul> <li>Min lot size for lots located in 15 dwellings/hectare and R2 zone:</li> <li>Minimum lot size of 300sqm for dwelling houses.</li> <li>Reduces to 250sqm where a building envelope plan (BEP) is provided</li> <li>Reduces to 225sqm where a BEP has been provided for lots adjacent to RE1 zoned land or land set aside for drainage.</li> <li>Minimum frontage width for lots in 15dw/ha:</li> <li>Font Loaded = 9m Rear Loaded = 4.5m</li> <li>(Measured at the building line)</li> <li>A range of residential lot types (area, frontage, depth, zero lot and access) must be provided to ensure a mix of housing types and dwelling sizes and to create coherent streetscapes with distinctive garden suburban, suburban and urban characters across a neighbourhood.</li> </ul>	Complies All proposed lots comply with the minimum lot size requirements. A BEP is provided for lots less than 300sqm. 17 lots are less than 300sqm. Complies All front-loaded lots have a frontage width greater than 9m, measured at the building line. No rear loaded lots are proposed. Complies A range of residential lot sizes and widths are provided.		

Part 3 Neighbourhood and Subdivision Design		
Development Control	Provision	Comment
	In areas with a minimum residential density of ≤20dw/ha no more than 40% of the total residential lots proposed in any one street block may have a frontage of less than 10m wide. Lots subdivided using Subdivision Approval Pathway B1 or B2 (Integrated Housing) for attached or abutting dwellings are exempt from this control.	<b>Complies</b> All blocks provide a mix of lot types and no block contains more than 40% of lots with a frontage less than 10m.
	In density bands ≤25 dw/ha, total frontage for front accessed lots greater than or equal to 7m and less than 9m should not exceed 20% of any block length due to garage dominance and on street parking impacts.	Complies All front accessed lots generally exceed 9m.
	Lots should be rectangular. Where lots are an irregular shape, they are to be large enough and oriented appropriately to enable dwellings to meet the controls in this DCP.	Complies The lots are predominately rectangular in shape. Irregular shaped lots are limited in number, generally comprise corner lots and are large enough to accommodate future dwellings. A small number of shallow lots are proposed; however, these lots provide sufficient width and are capable of accommodating future dwellings without impacting adjoining lots. This is considered acceptable given the irregular ILP layout.
	Where residential development adjoins land zoned RE1 Public Recreation or SP2 Drainage, subdivision is to create lots for the dwelling and main residential entry to front the open space or drainage land.	<b>Complies</b> The lots containing dwellings fronting SP2 zoned land generally have the main residential entry points fronting the open space.

Part 3 Neighbourhood and Subdivision Design		
Development Control	Provision	Comment
	In instances where an ILP identifies a public footpath adjacent to one lot boundary and a public laneway as adjacent to an opposite boundary, the dwelling and lot configuration is to orient dwellings to face the public path, with vehicular access being provided via the laneway. A s.88b instrument shall reinforce dwellings to be oriented to the public path/easement.	<b>Complies</b> All lots are configured and orientated toward public streets.
	The orientation and configuration of lots is to be generally consistent with the following subdivision	<b>Complies</b> The orientation and configuration of lots provides for larger lots on corners and smallest lots closest to drainage land/ linear green way.
	Preferred block orientation is established by the road layout on the Indicative Layout Plan in the relevant Precinct Schedule. Optimal lot orientation is east-west, or north-south where the road pattern requires. Exceptions to the preferred lot orientation may be considered where factors such as the layout of existing roads and cadastral boundaries, or topography and drainage lines, prevent achievement of the preferred orientation.	Complies Block orientation is consistent with the road layout in the ILP. Lots are generally oriented east-west or north-south; however, the layout and alignment of the proposed roads requires some lots to be offset in response. This is considered acceptable given the irregular ILP layout.

	Part 3 Neighbourhood and S	ubdivision Design
Development Control	Provision	Comment
	An alternative lot orientation may be considered where other amenities such as views and outlook over open space are available and providing appropriate solar access and overshadowing outcomes can be achieved.	<b>Complies</b> All lots with an alternative lot orientation have frontage to drainage land / green space and will achieve solar access.
	The location of a zero lot line is to be determined primarily by topography and should be on the low side of the lot to minimise water penetration and termite issues. Other factors to consider include dwelling design, adjoining dwellings, landscape features, street trees, vehicle crossovers and the lot orientation as illustrated at <b>Figure 4-8</b> .	<b>Complies</b> Zero lot allotments have been designed to consider adjoining lots, street tree and driveway locations.
	On all lots where a zero lot line is permitted, the side of the allotment that may have a zero lot alignment must be shown on the approved subdivision plan.	Complies Zero lot allotments are shown on the BEP
	Where a zero lot line is nominated on an allotment on the subdivision plan, the adjoining (burdened) allotment is to include a 900mm easement for single storey zero lot walls and 1200mm for two storey zero lot walls to enable servicing, construction and maintenance of the adjoining dwelling. No overhanging eaves, gutters or services (including rainwater tanks, hot water units, air-conditioning units or the like) of the dwelling on the benefited lot will be permitted within the easement. Any services and projections permitted under <b>Clause 4.2.4 (6)</b> within the easement to the burdened lot dwelling should not impede the ability for maintenance to be	Complies All zero lot allotments provide a minimum 0.9m side setback on the adjoining property. No two-storey zero lot walls are proposed. All second -storey levels are setback 1.5m from the side boundary.

	Part 3 Neighbourhood and S	Subdivision Design
Development Control	Provision	Comment
	undertaken to the benefitted lot.	
	The S88B instrument for the subject (benefited) lot and the adjoining (burdened) lot shall include a note identifying the potential for a building to have a zero lot line. The S88B instrument supporting the easement is to be worded so that Council is removed from any dispute resolution process between adjoining allotments.	<b>Complies</b> A condition of consent requires a S88B instrument to be registered for zero lot allotments.
3.1.3 Battle-axe lots	Subdivision layout should minimize battle-axe lots without public frontage to resolve residual land issues.	<b>Complies</b> The layout minimises battle-axe lots. Battle- axe lots are required in one block as a consequence of the irregular shaped blocks and to resolve residual land issues. This approach is consistent with the DCP.
	In density band 15dw/ha, the minimum site area for battle- axe lots without any street or park frontage is 500m <sup>2</sup> (excluding the shared driveway) and only detached dwelling houses will be permitted.	Complies Proposed battle-axe lots exceed 500sqm
		<b>Complies</b> Shared driveways are capable of accommodating landscaping in adjacent setbacks.
	Driveway design, including dimensions and corner splays, is to be in accordance with Council's Engineering Specifications.	<b>Complies</b> This will be addressed through the detailed design and a condition of consent is proposed requiring subdivision works to be consistent with Liverpool City Council's Design Guidelines and Construction Specification for Civil Works.
3.1.4 Corner Lots	Corner lots, including splays and driveway location, are to be designed in accordance with AS 2890 and Council's Engineering Specifications.	<b>Complies</b> This will be addressed through the detailed design and a condition of consent is proposed requiring subdivision works to be consistent with Liverpool City Council's Design Guidelines and Construction Specification for Civil Works.

Part 3 Neighbourhood and S		Subdivision Design
Development Control	Provision	Comment
	Corner lots are to be designed to allow dwellings to positively address both street frontages. Garages on corner lots are encouraged to be accessed from the secondary street or a rear lane.	Complies Corner lots have been designed to allow future dwellings to address both street frontages. Complies Garages on corner lots are generally accessed from secondary streets.
	Plans of subdivision are to show the location of proposed or existing substations, kiosks, sewer man holes and/or vents affecting corner lots.	Able to comply The location of infrastructure will be determined through detailed design.
3.1.5 Subdivision in the Environmental Living zone	<ul> <li>Minimum lot frontage:</li> <li>30m within, or partly within, Flood Prone or Major Creeks Land</li> <li>20m in other areas.</li> </ul>	<b>Complies</b> It is recommended the environmental living land is retained within superlots for future residential subdivision to enable further consideration of the gas pipeline. According, these lots have not been further assessed.
	<ul> <li>Subdivision in the Environmental Living zone is to:</li> <li>Ensure that each lot can accommodate a dwelling that complies with the flood prone land controls</li> <li>Protect Existing Native Vegetation and other vegetation within the Environmental Protection overlay on the ILP.</li> </ul>	<b>Complies</b> It is recommended the environmental living land is retained within superlots for future residential subdivision to enable further consideration of the gas pipeline. According, these lots have not been further assessed.
	<ul> <li>Subdivision of land in the Environmental Living zone is to ensure that:</li> <li>The layout of residential lots and the likely positioning and orientation of dwellings does not significantly impact on the visual character of the locality.</li> <li>The orientation of lots and dwellings allows for passive surveillance of public land and infrastructure easements</li> </ul>	<b>Complies</b> It is recommended the environmental living land is retained within superlots for future residential subdivision to enable further consideration of the gas pipeline. According, these lots have not been further assessed.

	Part 3 Neighbourhood and S	ubdivision Design
Development Control	Provision	Comment
3.2 Subdivision Approval Process	Envelope Plan (BEP), in accordance with the requirements	<b>Complies</b> A BEP is provided. The BEP meets the required criteria and identifies lot numbers, building envelopes, setbacks, principal open space areas, garages and zero lot boundaries.

Part 3 Neighbourhood and Subdivision Design		
Development Control	Provision	Comment
	<ul> <li>articulation zones)</li> <li>Preferred principal private open space</li> <li>Garage size (single or double) and location</li> <li>Zero lot line boundaries</li> </ul>	
	(PDP) to be submitted as part of	<b>Complies</b> A Public Domain Plan is provided in the Urban Design Report and a Landscape Master Plan is also provided which addresses this requirement. The Public Domain Plan and Landscape Plans show how the public domain will be developed as a result of the proposed lots.
3.3.1 Street Network Layout and Design	This section contains controls relating to street network layout and design.	Complies Landcom has proposed road cross sections are in response to the new street engineering standards devised by the Western Sydney Planning Partnership that Council is part of and endorsed by Council. This is discussed in Section 1.3.
3.3.2 Street furniture	This section sets out tree planting requirements.	<b>Complies</b> The Landscape Plans include street trees on all streets. At least one street is provided per lot.
3.3.3 Local Area Traffic Management	Includes a requirement for a Local Area Traffic Management Plan for new roads or modifications to existing road and outlines requirements for traffic calming measures.	<b>Complies</b> The proposed development identifies traffic calming measures including thresholds at intersections, speed cushions, narrowing of carriageway, and changes in alignment.

Part 3 Neighbourhood and Subdivision Design		
Development Control	Provision	Comment
3.3.4 Laneways	This section contains controls relating to laneway design.	<b>Complies</b> The proposed laneway is designed in accordance with the minimum requirements of the DCP.
3.3.5 Shared driveways	This section contains controls relating to shared driveways.	<b>Complies</b> The proposed shared driveway has a width of less than 5.4m, has a travelling distance of less than 70m from the road, and is capable of accommodating landscaping.
3.3.6 Pedestrian and Cycle Network	This section contains controls relating to the implementation of pedestrian and cycle networks.	Complies The ILP does not identify a dedicated cycleway path but identifies a green link through the site and pedestrian paths on streets. The proposal includes a linear green link through the site and pedestrian access is provided through footpaths and shareways.
3.4 Construction Environmental Management	This section contains controls relating to the implementation of a construction environmental management plan.	<b>Complies</b> Conditions of consent will be imposed ensuring the implementation of a construction environmental management plan, prior to issue of a Subdivision Works Certificate.

Summary o	f key controls for lots with frontage v accessed dwellin	vidth ≥9m and less than 15m for front gs
Development Control	Provision	Comment
Front Setback	<ul> <li>4.5m to building façade line</li> <li>3.5m to building façade line fronting open space or drainage land</li> <li>3.0m to articulation zone;</li> <li>2.0m to articulation zone fronting open space or drainage land</li> <li>5.5m to garage line and minimum 1m behind the building line</li> </ul>	Complies Front setbacks generally comply across all lots. A reduced front setback is proposed for shallow lots which include a setback consistent with the secondary setback and aligned with adjoining lots. This is considered acceptable given the additional width of the shallow lots, and ability to accommodate rear setbacks and principal open space requirements. All garages are setback a minimum of 5.5m, except where located on a secondary setback on corner lots/ proposed shallow lots. All garages are setback 1m behind the front building line.
Side setback	<ul> <li>Detached boundary: 0.9m</li> <li>Zero lot to side A:</li> <li>Ground floor: 0m (side A) / 0.9m (Side B)</li> <li>Upper level: 1.5m side A / 0.9m Side B.</li> </ul>	Complies All lots include a minimum 0.9m side setback. Zero lot boundaries achieve the minimum setback requirements.
Maximum length of a zero lot boundary	11m	Complies Zero-lot boundaries do not exceed 11m
Rear Setbacks	<ul> <li>Ground floor = 4m</li> <li>First Floor = 6m</li> </ul>	Complies Rear setbacks are a minimum of 4m. Upper levels are generally setback a minimum of 6m at the rear.
Corner lots secondary street setback	2m	<b>Complies</b> Secondary setbacks on corner lots are a minimum of 2m.

Building Height	2 storeys	Complies
		Buildings do not exceed 2 storeys on the BEP.
Site Coverage	Single storey: 60%	Complies
	Upper level: no more than 25% for Lots ≤375sqm.	Al lots less than 60% site coverage for first storey.
		Upper-level site coverage is approximately 40% for lots less than 375sqm. This is considered acceptable given the low site coverage achieved overall.
Landscaped	Minimum 25% of lot area	Complies
Area		Lots achieve 25% landscaped area.
Principle Private	Minimum 20m <sup>2</sup> with a minimum	Complies
Open Space (PPOS)	dimension of 4m	Principle open space achieves the minimum
	50% of the area of the required	requirements. Principal private open space
	PPOS (of both the proposed development and adjoining	on the BEP is 20sqm.
	properties) should receive at least 3	
	hours of sunlight between 9am and	
	3pm at the winter solstice (21 June)	
_	Lots >9m and <12.5:	Complies
parking	Single width only	Lots between 9m and 12.5m have a single
	<ul> <li>Rear lane or side street accessed double garages permitted.</li> </ul>	garage only.
	• Max. carport and garage door	
	width not to exceed 3m (single) or 6m (double)	
	<ul> <li>1-2 bed: 1 car space</li> </ul>	
	• 3+ bed: 2 car spaces	

Schedule 1 – Austral and Leppington North Part 4 – Site Specific Controls		
Development Control	Provision	Comment
4.1 Development in the vicinity of gas easements	Sets out controls for development adjacent to gas easements, including within the E4 zone for the easement to be located in backyards or at the side of dwellings and garages / driveways	<b>Complies</b> The site is located adjacent to a gas easement. Relevant referrals have been made which is discussed in Section 2.4.

	Schedule 1 – Austral and L Part 4 – Site Specifi	
Development Control	Provision	Comment
	are not to cross the easement.	
4.2 Development near or on electricity easements	<ul> <li>Sets out controls relating to electricity easements including:</li> <li>RE2 zone: roads to be located adjacent to the easement.</li> <li>E4 zone: the easement can be located within the rear yard of the lot with subdivision to be minimised.</li> </ul>	The site is located adjacent to an electricity easement. Relevant referrals have been made which is discussed in Section 2.4.
4.3 Development in Environmental Living zone	Includes requirements relevant to subdivision of E4 zoned land including a requirement for a landscaping plan and VMP to demonstrate protection, rehabilitation and restoration of vegetation.	Land zone E4 is recommended to be retained within superlots for future subdivision.
4.5 Land adjacent to the Western Sydney Parklands	<ul> <li>Includes controls relevant to subdivision adjacent to Western Sydney Parklands including:</li> <li>Dwellings to face the parkland.</li> <li>All lots to be separated from the Parkland by a public road.</li> <li>Dwellings are to be located away from high points, maximise vegetation retention, and be positioned so that dwellings do not exceed the height of the canopy of mature vegetation.</li> </ul>	Land adjacent to Western Sydney Parklands is within the E4 zone which is recommended to be retained within superlots which will be subject of future subdivision.

# 6.4 Section 4.15(1)(a)(iiia) - Any Planning Agreement or any Draft Planning Agreement

No planning agreement relates to the site or proposed development.

## 6.5 Liverpool Contributions Plan

Section 7.11 (prev s94) Contributions will be imposed in accordance with the Liverpool Contributions Plan 2014 Austral and Leppington North. A Special Infrastructure Contribution condition is also required.

## 6.6 Section 4.15(1)(a)(iv) – The Regulations

The Environmental Planning and Assessment Regulation 2021 requires the consent authority to consider the provisions of the NCC and the Safety standards for demolition (AS 2601 – 2001). Accordingly, appropriate conditions of consent will be imposed.

## 6.7 Section 4.15(1)(b) – The Likely Impacts of the Development

#### (a) Natural and Built Environment

#### **Built Environment**

The proposed development is considered to have an overall positive impact on the surrounding built environment. The proposal has been designed in accordance with the relevant development standards for the Liverpool Growth Centres Precincts in the State Environmental Planning Policy (Precincts – Western Parkland City) 2021 and has been designed generally in accordance with the relevant controls stipulated in the Liverpool Growth Centres Development Control Plan.

#### Natural Environment

It is considered that the proposed development will have an overall positive impact on the natural environment.

Native vegetation within the site will be largely retained within riparian corridors. The proposal includes 0.03ha of clearing within the non-certified land which is within land identified as Native Vegetation Retention (NVR) under the State Environmental Planning Policy (Precincts – Western Parkland City) 2021.

The clearing is identified as required for essential infrastructure such as perimeter roads around the riparian corridors to adhere to bushfire risk management requirements. These impacts will be mitigated through the retention, revegetation, and management of native vegetation within the riparian corridors and through implementation of a Vegetation Management Plan (VMP) to be prepared prior to construction.

The proposal will retain key riparian corridors identified within SP2 Infrastructure (Local Drainage) land to be identified as separate parcels of land for future transfer to Council either through acquisition or dedication via a Planning Agreement. The proposal includes temporary stormwater basins to manage stormwater flows prior to completion of regional stormwater management infrastructure. Water quality modelling has been prepared to demonstrate compliance with Council's specifications.

## (a) Social Impacts and Economic Impacts

The proposal is considered to have an overall positive social impact. The proposed development is providing a range of housing to meet the growing population of Sydney. The proposal has provided for a range of dwelling types and lot sizes to cater for a range of markets. The proposal will also provide for a positive economic impact by enabling the provision of jobs during construction.

## 6.8 Section 4.15(1)(c) – The Suitability of the Site for the Development

The land includes areas zoned for low density residential and environmental living. The

proposed development is in keeping with the zones objectives and is compatible with the anticipated future character of the area, particularly when having regard to the intended future uses stipulated for the Liverpool Growth Centres Precincts under the State Environmental Planning Policy (Precincts – Western Parkland City) 2021.

It is recommended that the lots within the 50% LEL contour associated with the Jemena Gas Pipeline should not be approved under this DA and should be retained as super lots, for potential future subdivision should the matter be resolved with Jemena. This is addressed through a proposed condition of consent.

The development application has been accompanied by a range of expert reports that demonstrate the site is suitable for the proposed development subject to the implementations of the recommendations set out in the respective reports. Having regard to the above it is considered the site is suitable for the proposed development.

## 6.9 Section 4.15(1)(d) – Any submissions made in relation to the Development

#### (b) External referrals

The application has been referred to the following external authorities for comment:		
Agency	Response	
NSW Heritage	No objections, subject to GTA.	
Rural Fire Services	No objections, subject to GTA	
Primary Industries – Fisheries	No objections, subject to GTA	
Department of Planning and Environment— Water	No objections, subject to GTA	
Jemena	Objection. Proposed to be addressed through a condition that lots within the 50% LEL contour associated with the Jemena Gas Pipeline are not approved as part of this development application and a requirement that the effected lots are burdened by an 88B instrument which would require future development consent to resolve outstanding issues under a SMS.	
Endeavor Energy	No objections, subject to conditions	
Sydney Water	No objection, subject to conditions	
Transgrid	ТВС	
Transport for NSW	No objections, subject to conditions.	

The application has been referred to the following external authorities for comment:

# (a) Community Consultation

The development application was advertised between 27 January 2022 to 25 February 2022, in accordance with Liverpool Development Control Plan 2008 (LDCP 2008).

Two submissions were received in response to the exhibition.

Issue	Consideration
The Edmondson Avenue extension, identified as a collector road, should be fully funded by Council from developer contributions or Government grant and land costs offset agreed with Landcom and the owner of 29 Gurner Avenue.	The developer of 35 Gurner Avenue has already constructed the western half of this section of Gurner Avenue with the remaining half to be delivered by future development of 29 Gurner Avenue.
	Landcom is funding the construction of the extension of Edmondson Avenue as part of this DA.
Landcom should fund construction of Lapwing Street and construct this road within its landholding.	Construction of local roads identified in the indicative layout plan is the responsibility of individual developers. Part of Lapwing Street has already been developed by the adjacent landowner and this alignment will continue with development of other parcels to the south of Landcom's landholdings.
Concerns about changes to land contours and potential impacts on adjoining land at 29 Gurner Avenue.	This matter relates to Austral West (DA-1295/2021) and has been addressed through the flooding and stormwater assessment.
Construction impacts including dust and traffic which will impact on existing market garden operations to the south at 29 Gurner Avenue, and need for sedimentation controls and dust suppression.	This matter relates to Austral West (DA-1295/2021) and will be addressed through preparation and implementation of a construction management plan.
Need to fully fence the development to restrict access to the market gardens at 29 Gurner Avenue.	and will be addressed through a condition of consent is proposed requiring the construction site to be fenced during the course of the construction.
<ul> <li>Concern was raised about the traffic impacts of the proposal noting existing congestion and issues with the traffic study including:</li> <li>Lack of consideration of multiple car ownership</li> <li>Inaccuracy of the trip generation.</li> </ul>	The assessment of traffic impacts has been prepared in accordance with Transport for NSW's Guide to Traffic Generating Development Technical Direction 2013/04a (latest version) and is considered fit for Development Assessment purposes.
	The technical guideline considers typical dwelling types and household formations in greenfield, low density residential environments.
Damage to existing local roads to the south of the development as a result of construction traffic.	This will be addressed through standard conditions of consent relating to traffic management and maintenance and repair of impacts to the local road network through the construction process.
Development of 422 homes is excessive and would result in too many apartments, villas, units and townhouses and should be reduced.	The development application is for 92 residential lots, in addition to 123 residential lots at Austral West. The lot sizes and dwelling density is consistent with the planning controls and will deliver a range of low density dwelling types. No apartments or units are proposed.
Understanding that there were no plans to build past Kingfisher Estate (35 Gurner Avenue)	The areas to the north, including Landcom's landholdings, were rezoned for residential purposes through the growth centres precinct process.
Concerns about building right up to Western Sydney Parklands and need for a buffer zone.	The proposed development includes superlots adjacent to Western Sydney Parklands, which will be subject of future DAs.

Need for tree planting to occur after	This approach is typically adopted by Liverpeel City
Need for tree planting to occur after	This approach is typically adopted by Liverpool City
completion of the development to ensure tree	Council.
survival.	
	The proposed approval includes standard
	conditions requiring an Outstanding Works Bond
	for the construction of street tree plantings to be
	lodged with Council. It also sets out the
	Outstanding Works bond will be refunded once the
	•
	street trees have been planted to Council's
	satisfaction and a separate Maintenance Bond has
	been lodged with Liverpool City Council.
	This will ensure trees are appropriately maintained
	to Council's satisfaction.

# 6.7 Section 4.15(1)(e) – The Public Interest

The proposed development is consistent with the zoning of the land and would represent a high-quality development for Austral, by delivering planned housing supply in the South West Growth Area.

In addition to the social and economic benefit of the proposed development, it is considered to be in the public interest.

# 7 CONCLUSION

In conclusion, the following is noted:

- The subject Development Application has been assessed having regard to the matters of consideration pursuant to Section 4.15 of the Environmental Planning and Assessment Act 1979 and is considered satisfactory.
- The proposal is consistent with the objectives of the R2 Low Density Residential zone that is applicable to parts of the site proposed for residential subdivision for the Liverpool Growth Centres Precinct in the State Environmental Planning Policy (Precincts – Western Parkland City) 2021
- The proposal provides an appropriate response to the site's context. The scale and built form is consistent with the desired future character of the area that is envisaged under for the Liverpool Growth Centres Precinct in the State Environmental Planning Policy (Precincts – Western Parkland City) 2021 and Liverpool Growth Centres Precinct DCP.
- The application was referred to a number of other external authorities with no objections raised, subject to imposition of conditions.
- This is with the exception of Jemena which have objected to the construction of dwellings in proximity of its gas pipelines within an easement on the site. This is proposed to be addressed through a condition lots within the 50% LEL contour associated with the gas pipeline are not approved as part of this development application.

It is for these reasons that the proposed development is considered to be satisfactory and notwithstanding the submission received, the subject application is recommended for approval. This is with the exception of the 10 residential lots within the 50% LEL contour associated with the gas pipeline which are not recommended for approval as part of this development application, meaning that the recommended approval would be for 78 residential lots and four residue lots for future development compared to the 92 residential lots proposed by Landcom.

## 8 ATTACHMENTS

- 1. Conditions of consent
- 2. Subdivision Plans
- 3. Civil Plans
- 4. Building Envelope Plans
- 5. Landscape Masterplan
- 6. Aboriginal Cultural Heritage Assessment Report
- 7. Biodiversity and Riparian Land Assessment
- 8. Bushfire Assessment and additional bushfire advice
- 9. Preliminary Site Investigation (Contamination)
- 10. Detailed Site Investigation (Contamination)
- 11. Additional Contamination Advice
- 12. Traffic and Access Study and additional traffic advice
- 13. Urban Design Report
- 14. Waste Management Plan
- 15. Pipeline Safety Management Study
- 16. Net developable area plan

- Subdivision zoning overlay
   Statement of Environmental Effect
   Preliminary Geotechnical Assessment
   Stormwater Concept Plan and Flood Study.